

SEC Small Business Forum – November 2015 Christopher Weekes — *Managing Director, Equity Capital Markets*



Exemptions

Utilization

Various Regulation Exemptions Afforded to Issuers



Section 4(a)(2) - Private

- Unlimited amount
- Non-reporting + reporting
- Sophisticated investors
- No general solicitation

- No reporting
- Restricted securities
- Purchase Agreement
- No bad actor provision



Regulation D - 506(b)

- Marked directly to known investors
- No general solicitation
- Up to 35 non-accredited investors; no limit on accredited
- No \$ limit

- Restricted securities
- Typically requires financial intermediary
- Bad actor provision



Regulation D - 506(c)

- General solicitation allowed
- Only accredited investors
- Issuer / broker must verify investor status, i.e. "reasonable steps"
- No \$ limit
- Restricted securities
- No requirement for financial intermediary



144A

- Sold to QIBs only
- Financial intermediary required
- Securities are restricted
- Free resale to QIBs

- Require disclosure/documentation, i.e. Offering Memorandum, Purchase Agreement
- Expectation securities will be "registered" shortly thereafter



Regulation A

- Public offering up to \$50mm
- Streamlined SEC process
- Less onerous initial and ongoing disclosure requirements
- Preempts registration and qualification requirements under Blue Sky laws
- Excludes foreign issuers (except Canadian companies)
- No requirement for financial intermediary



Regulation A — An Investment Bank's Perspective

Benefits

- Up to \$50mm in proceeds
- Preempts Blue Sky laws
- Streamlined SEC process in place
- Test-the-waters ("TTW") meetings are allowed
- Accredited + non-accredited investors can participate
- No financial intermediary required, reducing cost
- Advertising to all investors is allowed
- Freely tradeable securities

Considerations

- Limited to non-reporting companies under Exchange Act
- Limited to US and Canadian issuers
- Limited to \$50mm USD in a 12-month period
- No Safe Harbor from Section 12(a)(2) liability for research reports
- No clear trading market / liquidity concerns
 - Market structure (i.e. decimalization) already inhospitable to small and micro cap companies
 - Blue Sky restriction on resale of Tier II Reg. A will impede trading unless such trading benefits from preemption of Blue Sky



Conclusions / Recommendations

Conclusions / Recommendations

- 1) We propose that Tier 2 of Regulation A should apply to public micro cap companies, thereby enabling these companies to raise a sufficient amount of capital needed to grow their businesses in a cost effective manner. We believe it may be appropriate to consider conditioning the availability of tier 2 on a micro cap company being current for the past two years in its reporting obligations in the Exchange Act
- 2) We propose that micro cap companies should be permitted to incorporate by reference their Exchange Act reports into their Offering Circular, thereby reducing the time and the cost of a Regulation A offering
- 3) We propose that foreign private issuers should be allowed to conduct Tier 2 Regulation A offerings
- 4) We propose that there be a safe-harbor from Section 12(a)(2) liability for research reports prepared by broker dealers on Regulation A issuers
- 5) We believe Regulation A should go further and preempt state blue-sky laws for re-sales of Regulation A securities as well



I. Appendix



Cowen Group Overview

A growth-oriented investment bank that is dedicated to helping its clients outperform

Cowen Mission:

Delivering Alpha

- We enable corporate clients with differentiated financing advice and advisory services aimed at helping them outperform their comparable groups
- We provide portfolio managers with specialized equity research, non-conflicted trading and execution services and high-quality capital markets transactions
- We deliver investment management clients with access to a range of alternative investment products and services



Business Lines Investment Banking Research Sales and Trading **Corporate Access Asset Management** Over 90 Investment Industry leading, 100+ professionals Top 10 in U.S. Broad range of Banking Sector and specialized research covering 1,800+ Corporate Access, in differentiated alphaindependent polls, Product Specialists institutional accounts generating alternative product including II investment products Strong focus on key 46+ publishing 1.1x research salesand services research analysts Organizes hundreds of sectors of the U.S. to-research analyst economy: consumer, non-deal marketing 20 years of proven 787+ stocks under health care and days for clients every experience Non-conflicted trading research coverage technology and execution services **Product Coverage Equity Capital Markets Debt Capital Markets** Strategic Advisory **Financial Sponsors** 248 transactions executed 50 transactions executed >100 M&A transactions Coverage of >200 middle since 2014 since 2012 announced market and large cap private equity firms 81 IPOs since 2013 with 44 \$10B+ of debt raised since >\$30B of total transaction on a lead-managed basis 2012 value · Active across all of Cowen's Raised ~\$23B in equity for Market leader in private loans Recent sellside, buyside and verticals and products our clients since 2014 and bonds in \$50 - \$300 JV mandates across the firm

million range

Our Core Sectors











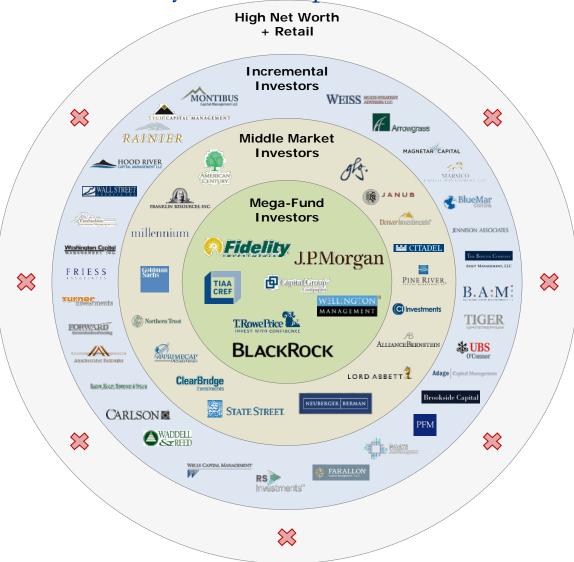








Cowen is Focused Solely on the Sophisticated Institutional Investor





Select Private Placement Transactions

- Cowen views capital formation through the lens of long-term value creation and strategically building a business
- Cowen is a market leader in private placement financings and has worked on a significant number of high-profile transactions with the goal of:
 - Ensuring that the Company's vision is shared with potential investors while minimizing management's time so they can focus on the business
 - Optimizing optionality and valuation for all shareholders so they can make an informed decision based on what's on the table
 - Building a syndicate of investors who are long-term partners and will continue to support the Company post transaction
- Cowen views the private financing round as an opportunity to build the foundation for a long and lasting partnership

\$75 million

Digital Health / Patient Engagement Platform

Private Placement Sole Placement Agent In Process

\$20 Million

Digital Health / Patient Engagement Platform

Private Placement Sole Placement Agent In Process

\$200 Million

Diagnostics/ Bioinformatics Platform

Private Placement Sole Placement Agent In Process

\$40 Million

Diagnostics/ Bioinformatics Platform

Private Placement Sole Placement Agent In Process

\$65 Million



Private Placement Series C

October 2015

\$75 Million



Private Placement Series B

September 2015

\$75 Million



Private Placement Series B

August 2015

\$22 Million



Private Placement PIPE

July 2015

\$22 Million



Private Placement PIPF

June 2015

\$30 Million



Private Placement Series B

November 2014

\$25 Million



Private Placement PIPF

September 2014

\$15 Million



Private Placement Series C

September 2014

\$55 Million



Private Placement Series B - Crossover

April 2014

\$32 Million



Private Placement Series B - Crossover

April 2014

\$20 Million



Private Placement PIPE

January 2014

\$38 Million

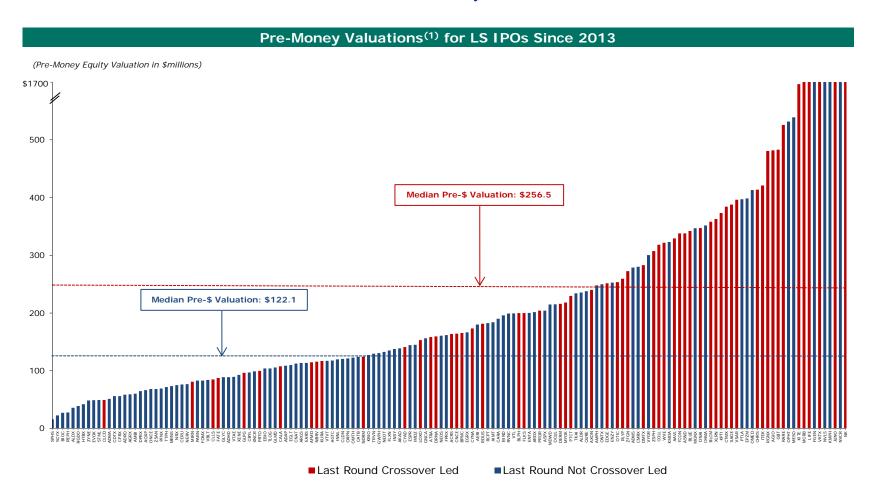


Private Placement PIPE

January 2014



2013 – 2015 Life Sciences Pre-Money Valuations



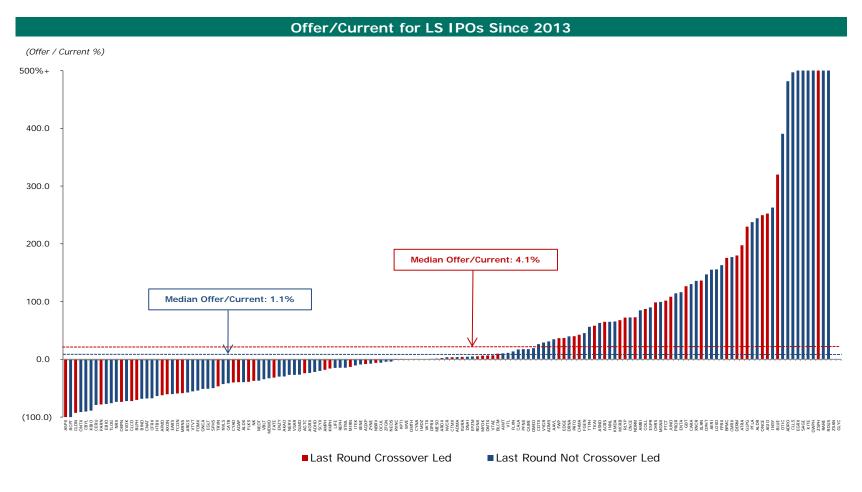
Source: CapIQ and Company Filings as of November 13, 2015. Does not include Intrexon or Forward Pharma.

(1) Calculated using fully-diluted shares outstanding via treasury stock method.



2013 – 2015 Life Sciences Offer/Current

Crossover IPOs have significantly outpaced non-crossover - both have highfliers but ~54% of non-crossover are below issue price





Equity Capital Markets Conditions

Key Market Themes

- Positive economic indicators and strong M&A trends provide reason for optimism:
 - U.S. markets posted across-the-board gains in October, with the DJIA, S&P 500, and Nasdaq up 8.6%, 8.4%, and 9.4%, respectively
 - Improved domestic labor and housing markets bolstered by increased consumer confidence
 - High level of capital markets and M&A activity with strong backlog for Q4
 - Easy monetary policy in most major economies

- However, investors remain cautious due to recent volatility in the equity capital markets
 - Domestic interest rate uncertainty
 - Unclear Chinese economic growth prospects
 - Sustained lower oil prices and downward revisions with respect to future outlook
 - Emerging markets instability

- Primary markets continue to show strength:
 - 2015 IPO's: 146 deals raising \$30.2 billion vs. 258 deals raising \$86.9 billion for the same period in 2014
 - 2015 follow-on's: 498 deals raising \$112.7 billion vs. 517 deals raising \$111.8 billion for the same period in 2014
 - 2015 PIPE's: 635 placements raising \$44.0 billion vs. 654 placements raising \$19.7 billion for the same period in 2014

Equity Capital Markets Financing Activity US Equity Capital Markets										
S&P 500	13.4%	29.6%	11.4%	10.3%	(1.7)%					
NASDAQ	15.9%	38.3%	13.4%	12.1%	4.1%					
DJIA	7.3%	26.5%	7.5%	6.5%	(3.2)%					
10-Year Note	1.78%	3.04%	2.17%	2.35%	2.28%					
VIX	18.0	13.7	19.2	13.8	20.1					

US Equity Financings										
	2012		2013		2014		2014 YTD		2015 YTD	
	Total Value	# of Deals	Total Value	# of Deals						
IPOs										
Consumer	\$2.8	20	\$10.4	23	\$4.7	20	\$4.5	18	\$3.8	13
Energy	\$8.0	22	\$12.0	23	\$13.5	27	\$13.0	25	\$5.5	9
Financials	\$8.8	18	\$5.8	30	\$16.1	38	\$15.3	34	\$1.7	14
Health Care	\$0.9	13	\$9.7	53	\$10.2	108	\$9.3	100	\$6.1	62
Industrials	\$3.2	14	\$5.0	20	\$4.0	15	\$3.7	13	\$3.5	13
REITs	\$1.8	8	\$6.2	20	\$3.4	5	\$0.2	3	\$1.4	7
TMT	\$21.0	40	\$9.6	46	\$41.1	62	\$39.2	55	\$7.7	25
Transportation	\$0.3	1	\$1.8	6	\$1.4	7	\$1.0	5	\$0.5	3
IPOs Total	\$46.8	136	\$60.5	221	\$94.5	282	\$86.2	<i>2</i> 53	\$30.2	146
Follow-Ons										
Consumer	\$15.6	28	\$17.4	52	\$15.0	45	\$12.3	37	\$9.4	38
Energy	\$24.7	86	\$25.5	97	\$32.5	83	\$31.7	79	\$14.0	46
Financials	\$58.6	74	\$12.9	68	\$11.6	57	\$11.0	53	\$18.2	36
Health Care	\$7.3	117	\$14.5	159	\$17.5	153	\$14.5	134	\$35.6	227
Industrials	\$5.4	41	\$14.3	53	\$7.4	45	\$5.9	40	\$5.1	22
REITs	\$16.8	51	\$20.5	68	\$15.8	64	\$14.6	57	\$15.6	40
TMT	\$5.1	48	\$22.7	105	\$17.1	94	\$15.7	87	\$12.0	70
Transportation	\$2.0	18	\$4.9	28	\$5.9	28	\$5.7	26	\$2.7	17
Follow-Ons Total	\$135.4	463	\$132.8	630	\$122.8	569	\$111.4	513	\$112.6	496
Total	\$182.2	599	\$193.3	851	\$217.3	851	\$197.6	766	\$142.8	642

Source: Cowen, Capital IQ, PrivateRaise and ECM Analytics as of November 13, 2015.

^{(1):} Transaction information through 11/13/15; US dollars in billions.